

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. NO. 4683-02
BILL NO. HB 2110
SUBJECT: Outstanding Warrants
TYPE: Original
DATE: March 21, 2000

FISCAL SUMMARY

ESTIMATED NET EFFECT ON STATE FUNDS			
FUND AFFECTED	FY 2001	FY 2002	FY 2003
General Revenue	(\$2,798,551)	(\$2,307,187)	(\$2,309,951)
Total Estimated Net Effect on <u>All</u> State Funds	(\$2,798,551)	(\$2,307,187)	(\$2,309,951)

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2001	FY 2002	FY 2003
None			
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2001	FY 2002	FY 2003
Local Government*	(Unknown)	(Unknown)	(Unknown)

* Costs could exceed \$1 million.

Numbers within parentheses: () indicate costs or losses

This fiscal note contains 5 pages.

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Office of State Courts Administrator** and the **Jefferson City Police Department** assume the proposed legislation would have no fiscal impact on their agencies.

Officials from the **Office of Attorney General** assume the costs of the proposed legislation could be absorbed with existing resources.

Officials from the **Department of Corrections (DOC)** assume they currently comply with the procedures for outstanding warrant inquiries (at the time of release of an offender) outlined within this proposal. A further examination of current DOC procedures relating to passage of this proposal may reveal that some procedural enhancements would be beneficial for the department and this could result in some additional costs, but it is assumed that the impact would be \$0 or a minimal amount that could be absorbed within existing resources.

Officials from the **Department of Public Safety - Missouri Highway Patrol (MHP)** assume the proposed legislation would affect every incarcerating agency in the state, which not only includes state institutions but also every county and city jail in the state. Approximately one-third of all County Sheriffs are not connected to MULES and even if the Sheriff is connected, that does not assure connectivity at the incarceration facility. MHP assumes that pending charges or warrants are already recorded in the MULES database.

MHP's Information Systems Division stated that there is no single application system, associated with the Department of Corrections or any associated common database. The legislation would require major revisions and ongoing support in three existing application areas, (MULES, Criminal History, and the Offender Management System Interface to Criminal History/MULES.) Additionally, there is currently no application system which provides the necessary local jail management support. A completely new application will have to be designed, developed, documented, implemented and supported in the area of jail management.

MHP's Information Systems Division also stated that there is an issue of access and access capability from all of the sheriffs, police departments (chief law enforcement official in their jurisdiction), private jailers, the Department of Corrections and all regional jail district officials. Currently, there is not adequate network central-site infrastructure to implement and support in terms of routers, hubs, firewalls and switches. Costs would include the acquisition and maintenance for those components.

ASSUMPTION (continued)

The Information Systems Division has determined that there would be 556 new sites that would require MULES connectivity (850 police departments, 60% of which require connectivity = 510; plus 46 county sheriffs which require connectivity (510 + 46 = 556)).

556 Circuits @ \$325 x 12 months =	\$2,168,400
556 Sites Installation @ \$300 =	<u>\$166,800</u>
	\$2,335,200

MHP assumes 6 people are required at each new site to provide 24-hour service. This would require the Communications Division to train 3,336 people. This would be ongoing because as new people are hired, they would need to be trained. Therefore, the Communications Division would require 4 additional trainer positions as a result of this legislation. The trainers would be required to train the new facilities and employees on the MULES system.

4 R&T Technician	\$107,424
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The Information Systems Division would require 14 FTE as a result of this legislation.

10 CITS I (Computer Information Technology Specialist)	\$405,360
4 CIT II (Computer Information Technologist)	<u>\$129,024</u>
	\$534,384

5 CITS I and 2 CIT II would be responsible for modifying and providing ongoing support to the MULES application, the Criminal History application, and the Offender Management System II Interface to Criminal History and MULES applications.

The other 5 CITS I and 2 CIT II would be responsible for the development and ongoing support of the Local Jail Management System.

The Information Systems Division would also require routers, hubs, switches and firewalls for the network central site upgrade.

Routers, Hubs, Switches, and Firewalls (Central Site Upgrade)	\$182,000	One-time
Central Site Maintenance	<u>\$27,300</u>	Recurring
	\$209,300	

ASSUMPTION (continued)

Oversight assumes the trainer positions would be a one-time cost occurring in the year of implementation. As noted by MHP, the MULES, Criminal History, and the Offender Management System Interface to Criminal History/MULES are existing applications maintained by MHP; therefore, Oversight assumes MHP will require two additional CITS I to modify and provide ongoing support for these existing applications.

Officials from the **Office of State Public Defender** assume they could provide representation for those cases arising where indigent persons were charged with the offense(s) outlined in this proposal. However passage of more than one similar bill would require the State Public Defender System to request increased appropriations to cover the cumulative cost of representing the indigent accused in the additional cases.

Officials from the **Office of Prosecution Services** assume the proposal will result in unknown costs to local prosecutors.

Oversight received no responses from local prosecuting attorneys regarding this proposal; however, Oversight assumes the number of cases referred to county prosecuting attorneys by the superintendent of the highway patrol will be minimal and could be absorbed within local budgets. In addition, Oversight assumes local law enforcement agencies will incur costs related to the acquisition and maintenance of computer equipment and software which will provide them MULES connectivity. MHP's Information Systems Division estimates that there would be 556 new sites requiring MULES connectivity. Assuming the equipment and software could be obtained for \$2,000 and yearly maintenance for \$1,000, costs to local law enforcement agencies could exceed \$1 million.

<u>FISCAL IMPACT - State Government</u>	FY 2001 (10 Mo.)	FY 2002	FY 2003
GENERAL REVENUE			
<u>Costs - Missouri Highway Patrol</u>			
Salaries	(\$157,080)	(\$83,099)	(\$85,176)
Fringe Benefits	(50,266)	(26,591)	(27,256)
Equipment and Expense	<u>(2,591,205)</u>	<u>(2,197,497)</u>	<u>(2,197,519)</u>

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<u>FISCAL IMPACT - Local Government</u>	FY 2001 (10 Mo.)	FY 2002	FY 2003
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LOCAL LAW ENFORCEMENT*	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
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* Costs could exceed \$1 million.

FISCAL IMPACT - Small Business

No direct fiscal impact on small businesses would be expected due to this proposal.

DESCRIPTION

The proposed legislation requires law enforcement officers, jailers, and the Department of Corrections to conduct a check for outstanding warrants on all prisoners, whether convicted or being held on suspicion of charges. Prisoners may not be released or transferred before such a records check has taken place. Failure to do so is a class A misdemeanor and will result in suspension.

The proposal also sets out that all institutions and jails must have access to a database pertaining to pending charges and outstanding warrants on all prisoners, which must be updated immediately.

This legislation is not federally mandated, would not duplicate any other program, and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of Attorney General
Office of State Courts Administrator
Department of Corrections
Department of Public Safety
Missouri Highway Patrol

RV:LR:OD:005 (9-94)

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Office of Prosecution Services
Office of State Public Defender
Jefferson City Police Department

A handwritten signature in black ink, appearing to read "Jeanne Jarrett". The signature is fluid and cursive, with the first name "Jeanne" and last name "Jarrett" clearly distinguishable.

Jeanne Jarrett, CPA
Director
March 21, 2000